Public consultation - Framework Guideline on Demand Response

Fields marked with * are mandatory.

Introduction

Context

In accordance with Article 59(3) of the <u>Electricity Regulation, Commission Implementing Decision (EU) 2020</u> /1479 established a priority list for the development of network codes and guidelines for electricity for the period from 2020 to 2023. Article 1 of this Decision provides for the development of harmonised rules regarding demand side flexibility, including rules on aggregation, energy storage and demand curtailment rules. Subsequently to this decision, the European Commission invited ACER by <u>letter of 21 October 2021</u>, to launch a scoping exercise for the development of new rules based on Article 59(1)(e) of the Electricity Regulation. <u>ACER's results</u> of the scoping exercise were sent to the European Commission on 1 February 2022.

In accordance with Article 59(4) of the Electricity Regulation, the European Commission invited, by <u>letter of</u> <u>1 June 2022</u>, ACER to draft Framework Guidelines for new rules on demand response. This draft Framework Guideline is a response to this letter.

This Framework Guideline need to be subject to a public consultation for two months pursuant to Article 59 (5) of the Electricity Regulation and subsequently submitted to the European Commission in accordance with Article 59(6) of the Electricity Regulation.

The purpose of this survey is to conduct this public consultation by inviting stakeholders to express their level of agreement (through the likert scale) with consulting on the provided draft Framework Guideline on Demand Response (FG). One response (between 'strongly agree' and 'strongly disagree') is expected for each paragraph of the document allowing also for the option of 'no opinion'.

There is room for providing comments and potential alternative draft proposals on each paragraph of the draft FG at the end. Please complete this survey by following the numbering of draft FG paragraphs.

Replies to this consultation should be submitted by Tuesday 2 August 2022 23:59 hrs (CET).

Below you may find for your convenience the draft FG and an Excel document that can facilitate your company's internal coordination to complete this survey.

Draft Framework Guideline on Demand Response:

DR-FG_for_public_consultation.pdf

Excel document for internal coordination: PC-DR-FG_Template_for_internal_coordination.xlsx

Background documents

Legal acts

<u>Regulation (EU) 2019/942</u> of 5 June 2019 establishing a European Union Agency for the Cooperation of Energy Regulators.

Regulation (EU) 2019/943 of 5 June 2019 on the internal market for electricity.

Relevant documents

Roadmap on the Evolution of the Regulatory Framework for Distributed Flexibility.

ASSET Study on Regulatory priorities for enabling Demand Side Flexibility

CEER Paper on DSO Procedures of Procurement of Flexibility

TSO-DSO Report - An integrated approach to active system management

Data protection and confidentiality

ACER will process personal data of the respondents in accordance with <u>Regulation (EU) 2018/1725</u>, taking into account that this processing is necessary for performing ACER's consultation tasks. More information on data protection is available on <u>ACER's website</u>.

ACER will not publish personal data.

Following this consultation, ACER will make public:

- the number of responses received;
- company names, except those with a valid reason for not having their company name disclosed;
- all non-confidential responses; and
- ACER's evaluation of responses.

You may request that (1) the name of the company you are representing and/or (2) information provided in your response is treated as confidential. To this aim, you need to explicitly indicate whether your answers contain confidential information, and also provide a valid reason if you want that the name of your company remains confidential.

You will be asked these questions at the end of the survey.

Respondent's data

* Name and surname

This information will not be published.

Lima Azhieva

* Email

This information will not be published.

lima.azhieva@eudsoentity.ey

* Company

EU DSO Entity

* Country of the company's seat

- Austria
- Belgium
- Bulgaria
- Croatia
- Cyprus
- Czechia
- Denmark
- Estonia
- Finland
- France
- Germany
- Greece
- Hungary
- Ireland
- Italy
- Latvia
- 🔘 Lithuania
- Luxembourg
- Malta
- Netherlands
- Norway
- Poland
- Portugal
- Romania
- Slovak Republic
- Slovenia
- Spain
- Sweden
- Other

* Countries where your company is active

All EU Member states

- Austria
- Belgium
- 📃 Bulgaria
- Croatia
- Cyprus
- Czechia
- Denmark
- Estonia
- Finland
- France
- Germany
- Greece
- Hungary
- 🔲 Ireland
- Italy
- 🔲 Latvia
- 📃 Lithuania
- Luxembourg
- Malta
- Netherlands
- Norway
- Poland
- Portugal
- 🔲 Romania
- Slovak Republic
- Slovenia
- Spain
- Sweden
- Other

* Activity

- Aggregator (or association)
- Generator (or association)
- Energy supplier (or association)
- Trader (or association)
- Utility (or association)
- Transmission network operator (or association)
- Distribution network operator (or association)
- Market operator (or association)
- Regulatory authority
- End-user (or association)
- Other market participant

Please specify if needed

1. General Provisions

What is your general opinion on the drafted proposal of the following paragraphs?

Opinion table

Please note that the survey does not cover all paragraphs, we have excluded those that we considered trivial and not relevant to the consultation.

	Strongly disagree	Disagree	Neutral	Agree	Strongly agree	No opinion
* (2)	0	0	0	0	۲	0
* (3)	0	0	0	۲	0	0
* (4)	0	0	0	۲	0	0
* (12)	0	0	۲	0	0	0
* (15)	0	0	0	۲	0	0
* (16)	0	0	0	0	۲	0
* (17)	0	O	O	0	۲	0

In case of disagreement on proposed paragraphs, please write alternative draft proposals and reasonings in the table below (optional).

Please note that you won't be able to see the full size of your response in the Survey Tool but once you download the PDF of your response, a full table with your input will be shown.

Comment table

	Comment	Alte
(2)	 "We agree with this approach, we also do not see the scope only limited to demand response. The new rules need to address load, storage, distributed generation, aggregated or not. To avoid any confusion, even if the new rules in the Electricity Regulation only refer to demand response, we would highly recommend to use rather 'distributed flexibility' instead of 'demand response'. The Electricity Directive, Article 32, refers to 'the use of flexibility in distribution networks' and to 'procurement of flexibility services', so we think the used of the term distributed flexibility is justified. Furthermore, Member States transposing the Directive have widelely used the term 'flexibility' in their own legislation. " 	() No resource providers sha rules shall be to ensure access providers, (insert: hence the cl to 'Framework Guideline on Di
(3)	The new rules should apply to both DSOs and TSOs.	-
(4)	We agree a right balance is needed between what is to be developed on EU level and what should be left to the MS. Therefore including only requirements for wholesale electricity markets seems justified.	-
(12)	"We understand that all definitions from the Electricy Directive and Regulation and from the existing network codes and guidelines are applicable to this Framework Guideline and that the specific terms defined here are only useful to clarify the provisions of the Framework Guideline. However, we think several terms are missing and some definitions may lead to confusion. As we think an 'all SO proposal' needs to be workable in all Member States, we propose to change the definition as proposed. Furthermore, some used terms might be in conflict with existing guidelines."	all SO proposal' (insert: or 'def (insert:or a definition of all) SO directly concerned by the topic

Iternative draft proposal

shall be excluded and the main aim of the new cess to all electricity markets for all resource e change of the title of this Framework Guideline n Distributed Flexibility'.)

defined by all SOs') means a proposal from SOs in a MS, (insert: as far as the SOs are opic at hand.)

(15)		-
(16)	Why move the demand response services of the NC DC to the SOGL? It seems more logic to move them to the new network code on distributed flexibility.	Title III of the DCC Regulation by a demand facility or a close response services to SOs. Th capabilities for the connection response services to SOs, wit described in Articles 28 to 30 Article 27. For the sake of clar different aspect from the provi carrying over the technical rec services from the DCC Regula Distributed Flexibility) Regulat DCC Regulations would be lin all requirements set in prequa services would be in the (dele Regulation.
(17)	We agree that the FG should only focus on solving local congestions. We should avoid cross border activation among different bidding zones (already in the CACM). However there is a need for further clarification of 'local physical congestion' and 'local congestion management' (paragraph 54). The use of these terms create confusion.	-

n defines the connection of demand units used ed distribution system to provide demand ne DCC Regulation describes technical n of demand units to provide demand th the exception of some requirements for the demand response services set in urify, since the connection to the grid is a vision of services to SOs, this FG recommends quirements to provide demand response lation to the (delete: SO) (insert: new tion. As a result, the scope of the RfG and mited to capabilities for grid connection while alification processes for the provision of SO ete: SO) (insert: new Distributed Flexibility)

What is your general opinion on the drafted proposal of the following paragraphs?

Opinion table

Please note that the survey does not cover all paragraphs, we have excluded those that we considered trivial and not relevant to the consultation.

	Strongly disagree	Disagree	Neutral	Agree	Strongly agree	No opinion
* (18)	0	0	0	۲	0	0
* (19)	0	0	0	۲	0	۲
* (20)	0	0	0	۲	0	۲
* (21)	0	0	۲	0	0	0
* (22)	0	0	0	0	۲	0
* (23)	0	۲	0	0	0	0
* (24)	0	0	۲	0	0	0
* (25)	0	0	0	0	0	۲
* (26)	0	0	0	0	0	۲
* (27)	0	0	0	۲	0	0
* (28)	0	0	0	۲	0	0
* (29)	0	0	۲	0	0	0
* (30)	0	0	0	۲	0	0
* (31)	0	0	0	۲	0	0
* (32)	0	0	0	۲	0	0
* (33)	0	0	0	0	۲	0
* (34)	0	0	0	0	0	۲
* (36)	0	0	0	0	0	۲
* (37)	0	0	0	۲	0	0
* (38)	0	۲	0	0	0	۲

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Comment table

	Comment	Alt
(18)	 "As explained in Section 1.1 the main aim of the new rules shall be to ensure access for demand response and other relevant resources to all electricity wholesale markets AND local markets. This concept has to be mainly expanded in Chapter 4 (with focus on Data Management) and Chapter 5 (with focus on National Market Organization rules). In this meaning, there is the need to better specify the applicability of the FG also to local markets and, as general comment. At EU Level we should define ""COMMON PRINCIPLES"" on which each MS will organize its internal markets. Market Design is to be organised at National Level according to the «Common Principles». 	
(19)	"Measurement of the delivered flexibility should be done by the use of the "Main Connection Point Smart Meter"" (proper definition needed) because only at that point there is the actual effect of Demand Response on the Grid. At MS level will be defined the way to interact with the "Main Connection Point Smart Meter"" (read measurement and send flexibility commands). Sub-Metering could be an additional option for a product if agreed between TSOs and DSOs at MS level where prerequisites a ""Main Smart Meters"" at the final connections is not available or doesn't fit with the technical requirement of the specific service (very useful are functionalities carachterizing new generation Smart Meters). In those cases TSOs and DSOs must have the possibility to dispose of these measurements.	

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(20)	What really matters for DSOs is to be informed in "real time" (i.e. in time to uphold system responsibilities) of all the movements (in power and energy) requested to the resources connected to its grids and all the data/interfaces that DSOs should provide/implemment to fullfil this provison (for example, in case of a fault on a MV line generating the doubling of currents on the backup one, all the real time behaviours of generators on the backup line have a critical impact on DSO operation of that area).	
(21)	"The definition of ""processes on how to define rules at MS level"" provides general guidelines to MSs leaving to them the needed freedom. Delegating of DSO's tasks should not be mandatory."	"The new rules shall include pr congestion management and/c allowed by the MS or relevant
(22)	It implies a strong TSO-DSO Cooperation in definition of processes that is crucial, even on planning non-grid investments in terms of interfaces and communication platforms.	
(23)	"Simplification of Aggregation Model looking for general optimization is welcome, but still each MS should be able to adapt to its need the ""standardized models"" respecting the general principles. Strong agreement on the fact that ""the new rules shall ensure that the energy activated for the provision of the service is not double counted"" At EU level should be definied general principles on Aggregation Models, leaving the possibility at MS level to adapt the proposed ones or add new ones if needed. In any case, all the models should secure to DSO the location of the single aggregated resources."	

e provisions for assigning DSO's tasks related to nd/or voltage control, if decided by the DSO and ant regulatory authority."

(24)	It is important to define the principles of "who pays for what" AND "who does what": "ALL" costs coming from the different MSs have to be taken into account, so that we cannot speak about "exaustive list of cost", but leave open and here talk about "priciples for defining eligible costs", meaning with this the nature and boundaries of the costs that Market Players are allowed to claim, without listing a detail of them since these details can be different at MS level.	
(25)		
(26)		
(27)	"Since the customer behavior is "ONE", the baseline (or any other characterization of customer behavior) should be "ONE" per each Metering Point, and the scope will be to provide general criteria on baseline definition and better definitions and relations between "connection point" and "metering point". It must be defined where the service ""IS MEANT TO BE DELIVERED"" in the relation between SP and SO: for the SO the delivery point is the connection point and/or the main (smart) metering point."	
(28)	"Baselines should be defined by SOs when possible, but specific cases may exist where SO could delegate baseline or alternative methologies. FG should define general principles for establishment of baselines or alternative methodologies at Member State level. The baseline methodology or alternative methodologies still have to describe the ""same unambigous behaviour"" since is referred ""to the same Service Provider"" so that at the end the results have to guarantee a unique descriptions of SP's attended forecast."	



(29)	Refer to (19) since the topic is treated there:Sub-Metering could be an additional option if agreed between TSOs and DSOs at MS level where prerequisites a "Main Smart Meters" at the final connections are not available.	
(30)		
(31)	"In the case when sub-meters usage is agreed with SOs, the responsibility of the coherence with the new rules is up to the sub-meter owners. This is the why, as above commented, the reference has to be ""one Smart Meter"" and ""one baseline"", otherwise there is the risk of mismatch in energy counting and service remuneration."	
(32)	"It is important to consider also the case, happening is some Member States, where "metering point" and "connection point" do not coincide. In this specific situation, the "metering point" of a "connection point" could be defined as ""the closest point to the connection equipped with a DSO smart meter; if a connection serves several meters in parallel, the withdrawal and /or injection of the connection point will be algebraic sum of the of the withdrawal and/or injection of the several meters in parallel"". Calculations behind that same connection point must be the same or coherent with each other for the BRP to manage the imbalance of energy. This enforces the interpretation of ""ONE behaviour - ONE baseline"" stated in (26) and (30). In any case, the new rules shall distinguish between the imbalance adjustment of the BRP of the market participants (including SPs) and the adjustments to the allocated volume of the BRP responsible for the imbalances on the connection point, differentiating the respective calculations, depending on the applicable aggregation model, but in any case ensuring consistency among the volumes involved, in order to avoid free riding."	
(33)	It is already a crucial point in the actual Market Design of several MS	



(34) (36)		
(37)	The local application should be left to the MS and NRA as already specified in Directive 2012/27/EU.	
(38)	 "Isn't it a clear task for MS like stated in Directive 2012/27/EU Art. 36.2? By way of derorgation from paragraph 1, Member States may allow distribution system operators to own, develop, manage or operate energy storage facilities, where they are fully integrated network components and the regulatory authority has granted its approval, SO can operate (a part or a whole) of a storage facility, so that there is no reason to define percentages and it is impossible to define any upper limit to this percentage (i.e. 100% ownership for DSOs should be possible too according to local needs or market situation). " 	

3. Prequalification

What is your general opinion on the drafted proposal of the following paragraphs?

Opinion table

Please note that the survey does not cover all paragraphs, we have excluded those that we considered trivial and not relevant to the consultation.

	Strongly disagree	Disagree	Neutral	Agree	Strongly agree	No opinion
* (39)	0	0	0	۲	0	0
* (40)	0	0	0	۲	0	۲
* (41)	0	0	0	۲	0	۲
* (42)	0	0	0	0	0	۲
* (43)	0	0	۲	0	۲	۲
* (44)	0	0	0	۲	۲	۲
* (45)	0	0	0	۲	0	0
* (46)	0	0	۲	0	۲	۲
* (47)	0	0	۲	0	۲	۲
* (48)	0	0	0	0	۲	۲
* (49)	0	0	0	۲	۲	۲
* (50)	0	Ô	۲	\bigcirc	0	۲

In case of disagreement on proposed paragraphs, please write alternative draft proposals and reasonings in the table below (optional).

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Comment table

	Comment	Alter
(39)	In addition to firm [grid] pre-qualification commitments from the connecting system operator, there are two ways of enabling more flexibility service providers being qualified: a. conditional grid pre-qualification, where the pre- qualification is dependent on certain conditions being met, or b. dynamic grid pre-qualification, where the pre-qualification can change over time, however, the aim is to increase the pre-qualified capacity, when new information on the grid is available. Regarding (ii), we understand that the meaning is to consider the technical needs to perform a test. We propose a new wording to make it clearer.	ii. Product prequalification shal requirements to deliver a partic capabilities of the SP against th specific product and perform a requested service, (insert: cons system security and grid opera
(40)	We think that it is not necessary to establish specificities for each prequalification process if it is not considered indispensable.	 i) The specificities of each precirequirements shall be defined to according to common national ex-post verification and prequation and prequation and precipient (TCM")
(41)	The TCMs will define when ex-ante product prequalification is justified without being ""technically"" the sole reason.	For the products where an ex-a justified in the national TCMs (s reduction of the lead times in th processes for those SPs who a product and meet some of the prequalification processes for t Equivalences (see Section 3.3)
(42)		

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hall ensure that the SP fulfils all technical rticular product. SOs shall check the technical at the technical requirements determined by the a test to make sure that the SP can deliver the considering the technical needs to) ensure the eration.

requalification process and additional technical ad by all SOs within each Member State al terms and conditions or a methodology for pualification processes (hereafter referred to as

x-ante prequalification process is technically s (see Section 3.2), the new rules shall set a n the different steps of these prequalification o are already qualified for at least another ne technical requirements set in the or these products according to the Table of 8.3).

General: The text should make more clear when prequalification is possible for specific balancing, congestion management and voltage control products.

(ii) We also believe that the possibility to verify service delivery should be detailed in the new rules.

(iv) and (v) We think that "through the SO service provision tool" should be removed, as this is too specific and it might also be national standard procedures. Platforms should not be mandatory as this would transgress national data management provisions, which are responsibility of the MS.

Ex-ante prequalification can be important for DSOs, while ex-post verification might help to remove obstancles for distributed flexibility. DSOs should be able to choose the most appropriate process for each product and/or situation.

following principles and requirements: service)

ii) After the qualification of the SP, the contracting SO shall perform an expost verification based on the service delivery and some verification criteria. (delete: The new rules shall define different options for these expost verification criteria including the possibility to verify service delivery based on a minimum number of deliveries.) In the national TCMs, all SOs shall agree on the ex-post verification criteria chosen to assess the service delivery. If the SP does not meet the ex-post verification thus failing in the service delivery, it may be subject to a penalty, if set in the national TCMs. iii) This ex-post verification shall not include to perform any ex-post verification test at service providing unit/group level. The new rules shall guarantee that if any ex-post verification test is required by the contracting SO, it will shall bear the corresponding costs. iv) The SP shall notify any change in the service providing units or groups of its portfolio (delete: through the SO service provision tool.) The SOs procuring the products will be up to date with all changes and will request additional information if needed through the SO service provision tool (see Section 4.4).

v) When a potential service provider aims to participate in multiple SO products, it shall be allowed to submit only one application (delete: through the SO service provision tool), providing also the geographical distribution of its connection points (see Section 4.4).

(43)

For specific balancing, congestion management and voltage control products, the new rules shall require to perform an ex-post verification process by default. The new rules shall define this process considering the

i) As a prerequisite to provide the product, the SOs shall only require a qualification of the service provider with the aim of ensuring the SP has a settlement account and financial liabilities, it complies with the legal provisions, etc. possibility (delete: No ex-ante product prequalification shall be performed at service providing unit or group level i.e. the capabilities of the unit for grid connection will be taken as a pregualification to provide the

(44)	Ex-ante prequalification can be important for DSOs, while ex-post verification might help to remove obstancles for distributed flexibility. DSOs should be able to choose the most appropriate process for each product and/or situation. We propose to change the order to the sentence and to specify that we are refering only to product, but not to grid prequalification. Grid prequalification must always be done ex ante.	The new rules shall (delete: det to (delete: deviate from the ex-p an ex-ante (insert: product) pre /group level as a prerequisite to prequalification is always done
(45)	One year to propose TCMs seems enough. Since many SOs could intervene in the process, we think that agreement is always necessary.	"The new rules shall define the each Member State to propose methodology to define all ex-po processes for SOs services (TO force of the new rules." "They shall (insert: agree on de within each Member State prop communication requirements in
(46)	We propose to add a new (iv) since "standardized devices" seems no to be part of (iii). We propose a new wording for (v) to also take into account the possibility of negative outcomes.	 "(insert: New: iv) Standardised prequalification process if they the Table of Equivalences for E 3.3). They shall only be require tool." (v) In principle, a prequalified so not) lose its "prequalification sta obtained) while conducting new needed) because of changes in
(47)	Fair rules should apply for the agreement of all national SOs on the TCM.	
(48)		
(49)	ToE should include also the standard balancing products, as ToE are indeed included in 42.	

define the technical criteria that will) allow SOs ex-post verification process and thus) perform prequalification process at service providing unit e to provide the product. (insert: Grid ne ex ante by default.)

he principles and process for all SOs within use common national terms and conditions or a -post verification and prequalification (TCMs) within (insert: one year) after entry into

defining) a process and timeline where all SOs ropose guidelines to harmonise the IT and s in the prequalification processes."

ed devices shall be exempt from overcoming a ey meet all the technical requirements set in r E50the corresponding product (see Section ired to register in the SO service provision

d service providing unit or group shall (delete: status" (insert: if a negative outcome is ew prequalification processes (and tests, if s in its unit(s) or group(s).

(50)	(iv) We think that equal requirements should be enough to provide prequalification.	The new rules shall provide the is accepted by the SOs as a p indicates that the existing prece challenging technical requirem similar IT and communication providing the latter product. The new rules shall provide the requirements in one product a product if the ToE indicates the more (insert: or equal) challent requirements of the prequalified

hat an existing prequalification in one product prequalification for another product if the ToE equalification has more (insert: or equal) ments in all attributes, both products have a requirements and the SP requests for

that already prequalified technical are accepted by the SOs as tested for another nat the prequalified technical requirements are nging than the corresponding technical ication process of the latter product.

What is your general opinion on the drafted proposal of the following paragraphs?

Opinion table

Please note that the survey does not cover all paragraphs, we have excluded those that we considered trivial and not relevant to the consultation.

	Strongly disagree	Disagree	Neutral	Agree	Strongly agree	No opinion
* (51)	۲	0	0	۲	۲	۲
* (52)	۲	0	0	۲	0	0
* (53)	۲	0	0	۲	۲	۲
* (54)	۲	۲	0	0	۲	۲
* (55)	0	0	0	۲	0	0
* (56)	0	۲	0	0	0	0
* (57)	۲	0	0	0	0	0
* (58)	۲	0	0	0	0	0
* (59)	۲	0	0	0	0	0
* (60)	O	0	۲	0	O	0
* (61)	Ô	۲	0		0	0
* (62)	0	۲	\odot	0	0	0
* (63)	O	0	\odot	۲	0	0
* (64)	0	0	\odot	0	۲	0
* (65)	0	0	۲	0	0	0
* (66)	0	0	۲	0	0	0
* (67)	۲	0	0		0	0
* (68)	Ô	۲	0		۲	0
* (69)	0	0	\odot	0	۲	0
* (70)	O	0	0	۲	0	0
* (71)	O	0	0	۲	0	0
* (72)	O	0	0	۲	0	0
* (73)	O	0	0	۲	۲	0
* (74)	0	۲	0	0	0	0

* (75)	O	۲	0	0	0	0
* (76)	0	۲	0	0	0	0
* (77)	O	۲	0	0	0	0
* (78)	O	۲	0	0	0	0
* (79)	O	۲	0	0	0	0
* (80)	O	۲	0	0	0	0
* (81)	O	0	0	۲	0	0
* (82)	0	۲	0	0	0	0
* (83)	0	۲	0	0	0	0

In case of disagreement on proposed paragraphs, please write alternative draft proposals and reasonings in the table below (optional).

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Comment table

	Comment	Alter
(51)	NRA to approve a common proposal of ALL SOs is a good practice and should be kept. We just recommend to remove ""locationally tagged bids in "" (to account e. g. for the possibility that not the bids themselves are not locationally tagged and the location is derived in a MS setting from the resource, amongst other options that would make it better to have an open formulation here) and ""in particular intraday and balancing markets"" (as also here there might be other options).	SO services may be procured in as described in Section 4.2, or wholesale markets, (delete: in as described in this Section. In the NRA approves the overall r proposal from all SOs in the MS submitted to the NRA for appro- the new rules. The NRA shall a six months after reception. The amended version of the approv- whenever it deems it necessary approval.
(52)	Should be kept more open in order to enable optimal solutions in the Network Code	"The new rules shall provide privite with wholesale markets, promo- and ensuring coherence in the different time frames (delete: the settlement process.) The overal each Member State shall be sure o Possibilities for with holding of minimised. o Liquidity is maximised in each o It shall be possible to propose another market, given they are qualified o The SO does not unduly dister SO services."

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ed in dedicated local markets for SO services or through (delete: locationally tagged bids in) in particular intraday and balancing markets), In any case, the new rules shall provide that all market design in each Member State upon a MS. The first all SO proposal shall be proval within two years after entry into force of Il approve, reject or amend the proposal within The NRA may ask the SOs to provide an roved proposal for the overall market design, sary and at least 12 months after the last

principles for the coordination of local markets moting good coordination between TSOs/DSOs he interaction across different markets and : through the scheduling and imbalance erall design of local and wholesale markets in such that:

g of capacities and market abuse are

ach market.

ose bids that are not procured in one market to

fied for that market.

istort electricity wholesale markets by procuring

(53)	This paragraph should be moved to the market access chapter. We recommend replacing ""locationally tagged bids"" with ""location-related offers"" to allow for more openness in mechanisms being applied for different MSs and services.	The new rules shall provide that tagged bids from the wholesale and pricing mechanis m applied NRA as described in chapter 5. from the general pricing mechan account the particularity of the p locationally tagged bids) (insert: buyers in the market.
(54)	"We do not see the value of a mandatory regulation at EU level here. ""Forwarding bids to wholesale markets"" is a service to be treated contractually between aggregator/resource owner and the third party. All regarding further activities must follow prerequisites and provisions for the participation in wholesale markets. This paragraph should be moved to the market access chapter."	"The new rules shall provide that may include, among others: - whether and under which cond markets can be used for local co /or transmission grids. In this cas possibility for organising addition procure products others than the markets; (delete : - whether and under wh of local markets for SO services not, into wholesale markets;) - roles, responsibilities and inter wholesale markets and third par

hat if the SO is allowed to procure locationally ale market to use for SO services, the products ied for its purchases shall be approved by the 5. The pricing mechanisms may be different nanism in the wholesale market, and take into e purchaser being interested in (delete: ert: location-related offers), contrarily to other

that the overall market design on national level

onditions bids offered in intraday or balancing I congestion management for distribution and case, the new rules shall provide the tional local markets, allowing for SOs to the ones traded on intraday or balancing

r which conditions third party market operators ses may inject bids from SPs, aggregated or

nteractions of different entities, such as SOs, party operators of local SO markets."

(55)	"We should distinguish between IT platforms and local markets. Behind one IT platform (only one gate) can co-exist different markets depending of the service and where the congestion is located. Such markets will have different merit order lists with different SP and buyers. However, we do believe that it is important to state clearly that in circumstances when a SO is the procuring SO, it up to him to decide whether to become the market operator. The platforms can be developed (built) by anybody, not necessarily by the market operator. A market platform has different components. See also the report of Ofgem. Some parts can be outsourced (if decided by the SO) to market parties but some parts must stay under the control of the SOs. "	"Within the overall market design a previous Section, an SO can proce operated by: - the procuring SO itself, alone or - a different SO or different SOs - a third party. The new rules shall specify that the SO services (delete: develops and this market, communicates with the and settlement of bids."
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sign approved by the NRA, as described in the procure SO services from a local market

e or together with other SOS Os

at the market operator of a local market for s and) maintains an IT solution (platform) for th the potential SPs and provides the clearing (56)

"It is considered a good idea to give some guidance via principles the NC has to follow. However, for formal-technical reasons we propose to reformulate the paragraph and add some very important principles.

Not only SOs hold data that is needed to be active on more than one market, so the obligation formulated in point 4 should apply to all actors, in dependence of the MS environment.

Especially interoperability and data portability between platforms is very important for the avoidance of lock-ins and problematic monopolies. There are examples of such issues in wholesale markets, where platform /technology vendors use contractual and technological means to keep liquidity solely in their environments actively blocking competition and innovation and we should avoid doing the same mistakes. For a prominent example and background information on related concepts, please check the final report regarding the completed (and finally ordered to re-sell) acquisition of Trayport by ICE (Intercontinental Exchange) done by UK Competition & Markets Authority: https://assets.publishing.service.gov.uk /media/58049a0740f0b64fbe000006/ice-trayport-final-report.pdf " "The new rules shall establish principles applicable to all operators of local markets for SO services, including:

The market operator shall be (insert: independent and) neutral regarding all service providers, (insert: system operators) and technologies, and the way their offers are presented to SOs.
The market shall be accessible to all market participants, including aggregators, and all market participants should be treated equally (insert: whatever their role, ownership, origin or technology.)
The market operator shall protect confidential (delete: data received from the SPs) (insert: from access by non-entitled parties. The new rules shall define this class of data.)

- The SOs (insert: and all market actors) shall share all relevant data with market participants (delete: through) (insert: with) all (delete: relevant) (insert: entitled) platforms, including platforms that are neither owned nor operated by or operated on behalf of the (insert: actors themselves, needed to) (delete: Data exchange with other platforms shall) enable service providers to participate in several markets. (insert: - The new rules shall provide for the avoidance of vendor lock-ins, platform and network effects, especially with regards to market operators, their platforms and their technologies. Therefore, interoperability of and data portability between platforms must be guaranteed. This will foster competition between solutions and allow for ongoing innovation and evolution.)

Further details may be set nationally. The new rules shall provide that the NRA is responsible to ensure compliance with these requirements by operators of local markets for SO services."

		-
(57)	The FGs should be restricted to obligations and keep the "mays" and optional things out. This also reduced degrees of freedom for the NC drafting team to produce an optimal text.	"In the case where the MS allo SO services, the new rules sh (delete: - The MS may allow to in order to suit the needs of an mechanism defined by the nate Moreover, the regrouping shall that are consistent with Europ TCMs. By no means, the mark- bid selection, thus the specific enough for the market operate (delete: - The MS may allow the to wholesale markets, subject product is compatible with the The new rules shall provide ap transparency, (insert: open-ne competition and innovation,) (a mechanism and choice of bids performed by the market oper - A competition is enabled for not - it must be guaranteed that between all SOs in a MS on en-
(58)	In fact, due to the changes in (56) the whole paragraph should be removed - as in this case Market Access Facilitation would also be part of market domain and market platform performance anyhow. If this is not the case, we propose the alternative formulation.	(58) The new rules shall estable (delete: operating local marker needs subject to the same cor access facilitation services to aggregators and other service markets.) (delete: However, S shall not forward bids submitte Market access facilitation serv it must be guaranteed that the

ows for third party operated local markets for nall provide that:

the third party market operator to regroup bids in SO. However, this shall follow the pricing ational SOs and approved by the NRA. all follow specifications given by the SO and bean and national congestion management rket operator shall perform any arbitrage in the cations given by the SO shall be detailed for to simply apply them.)

the third party market operator to forward bids to the SPs consent and when the concerned e concerned wholesale market. Nevertheless,) appropriate requirements for neutrality, ess and data portability to allow for (delete: in particular as concerns pricing s to be forwarded, if such forwarding activity is rator of a local market for SO services.) The services provided by the Third Party or if hat the ownership and governance is shared equal footing."

blish that SOs (insert: or Third Parties) ets for SO services may regroup bids for SOs anditions.) may (insert: establish market help service providing units or groups, e providers to get easy and efficient access to SOs operating local markets for SO services ed by SPs to wholesale markets.) vices are not part of the regulated domain and ey are subject to competition and evolution.

		(59) The new rules shall provide local markets for SO services the service of the
(59)	In fact, due to the changes in (56) the whole paragraph should be removed. If this is not the case, we propose the alternative formulation:	all market activities, i.e. suppply the potential exception of the reg As an additional requirement, th congestion management produc is independent and fulfils all reg

ide that any third party market operator of a that is no SO itself must be independent from ply and demand in electricity markets., with regrouping of bids mentioned above. (delete: , the SO shall ensure, before procuring ducts from a third party market operator, that it regulatory requirements..) (60)

"The paragraph should clarify that the terms might be different at the end of the day. It would be beneficial to understandability if the body creating these rules has the freedom to adjust terminology with the surrounding European framework. Furthermore, a definition for e.g. ""intermediate SO"" should be added. This is very important, as e.g. there might be one or more SO beween the TSO and the connecting DSO at lower voltage level. All must have the chance to avoid problematic activation.

Especially here we need to sync with Article 182 SOGL: 4. During the prequalification of a reserve providing unit or group connected to its distribution system, each reserve connecting DSO and each intermediate DSO, in cooperation with the TSO, shall have the right to set limits to or exclude the delivery of active power reserves located in its distribution system, based on technical reasons such as the geographical location of the reserve providing units and reserve providing groups.

5. Each reserve connecting DSO and each intermediate DSO shall have the right, in cooperation with the TSO, to set, before the activation of reserves, temporary limits to the delivery of active power reserves located in its distribution system. The respective TSOs shall agree with their reserve connecting DSOs and intermediate DSOs on the applicable procedures.

(delete: The new rules shall require the scope of 'affected TSO' in Article 3 (94) of the SOGL Regulation to be extended to DSOs affected by SOs services used by other SOs. Furthermore,) (insert: The new rules shall define the scope of ""SO affected by SO services"" in accordance with Article 3(94) of the SO Regulation. Furthermore,) the new rules shall provide definitions for the following terms: - Requesting SO: the SO requesting data or the activation of a resource

own grid or the grid of another SO, in order to solve an issue (congestion, voltage) on the grid of the requesting SO, or which lies under the responsibility of the requesting SO (i.e. balancing for a TSO). - Connecting SO: the DSO responsible for the distribution network or the TSO re sponsible for the monitoring area to which a service providing unit or group is connected.

connected to its

(insert: - Intermediate SO: All SOs in the grid hierarchy that are affected by an activation or data request.) - SO coordination area: the area affected by an existing or forecasted congestion or voltage control issue, in particular with probable and/or recurrent incidence. The SO coordination area shall include (delete: all) (insert: those) connection points and assets (insert: which are essental for the SO coordination and) from which the SO may need data in order to forecast and solve the congestion or voltage control issue, and where delivered SO services may contribute to solving the issue. One SO coordination area may cover parts of the grids of several SOs, and overlap with other SO coordination areas linked to different issues if the merging of areas is not relevant for solving the issue. The definition of SO coordination area and affected SO shall be such that the affected SO(s) to be equal to the SO(s) having parts of their grids within the SO coordination area. The definition of a SO coordination area may be aligned with the one of "observability area" as used in the SO Regulation. - SO coordination group: the term regroups the requesting SO and affected SO, linked to one or several congestions or voltage control issues.

(61)	The applicability of SO coordination areas is far too wide and has to be restricted both regarding the relevance of the necessity as well as the scope (e.g. only over two voltage levels).	The new rules shall provide puthe SO coordination area accordination area may include requesting SO shall include the The new rules shall establish assessed regularly by the SO development plan every second Electricity Directive. This shall areas, not on a day-to-day base coordination when this is necessary probable and/or recurrent) (instruction of the second sec
(62)	It is good that there are different levels of coordination. It should not be the case however that cooperation has to extend at least to planning, operation, data exchange and flex, i.e. to everything. Then the different levels fail to make sense.	"The new rules shall establish different levels of coordination the degree to which the different coordination. Depending on the group shall cooperate (delete: set) of the following topics: - Network development planning Electricity Directive; - Grid operation and forecast for - Data exchange as described - Procurement and activation of The new rules shall provide pr activities."
(63)		
(64)		

principles for the requesting SO to establish cording to the definition. When a SO e parts of the grid of several SOs, the he potentially affected SOs in the assessment. that the SO coordination areas shall be Os, and at least when preparing the network ond year as described in Article 32(3) of the II ensure a dynamic use of SO coordination asis but with the aim of establishing essary for the management of a (delete: asert: an essential and recurrent) congestion or a that impact other SOs significantly.)

n principles for establishing and selecting n within a SO coordination group, according to rent SOs are affected and to the need for he coordination level, the SO coordination e: at least on) (insert: on an appropriate sub-

ing as described in Article 32(3) of the

- for grid operation;
- hereunder and in section 4.5;
- of SO services.
- principles for the coordination of these

(65)	"According to SOGL 182 (4)/(5) - see above - not only the ""connecting SO"", but also the ""intermediate SO"" may refuse an activation. If e.g. a BSP is activated and a unit or group is located in a lower voltage grid area, there might be SOs between the asset and the activating TSO that are affected by that activation. It will also not be possible to formulate ""one process"" that fits for all MSs. A good European regulatory practice to cope with this is to formulate ""business requirements"" or ""clear objectives"" for the processes to be established in MSs. Implementation of national procedures is and will be very diverse and this needs to be respected by the new rules.	The new rules shall also provid - SOs can procure (insert: serv located (delete: on each other's may be useful for more efficien deferral) in its own grid or, as c - The connecting (insert: or inte activation endangers operation principles for when an SO may requirements for MS processes process) (insert: These busines o transparency is (delete: giver (insert : all) stakeholders; o the connected (insert: or inter soon as it is aware that the res and applicable, the local market offered shall also be informed s here) (insert: it can take approp o the SO that denies the activa unavailability of the resource to NRA. The new rules should provide g remunerated, including potentia The NRA shall be in charge of by the SOs are reasonable and withholding. The NRA instructs withholding of resources by an
(66)	Here we need to clarify terms. What does "open position" mean? If this refers to flexibility products that do not function balancing-neutral (e.g. rules- based Redispatch 2.0 in Germany vs. GOPACS Congestion Mgmt in NL), this can also be dealt with by the market parties themselves.	

vide that

ervices from) (delete: and activate) resources er's) (insert: in other SOs') grids when these ent operation of and/or investment (investment s concerns the TSO, for balancing. Intermediate) SO may refuse an activation if the onal security. The new rules shall define ay withhold resources and (insert: the business ses) to apply in that case. (delete: This ness requirements) should ensure that: ven) (insert: guaranteed for) (delete: to the)

Itermediate) SO informs the requesting SOs as esource should not be activated. If necessary rket for SO services where the resource is d so that (delete: the resource is not proposed ropriate action;)

vation explains the reasons for the to others SOs and be reported regularly to its

e guidance on how the concerned SP shall be ntial measures for mitigating the risk of gaming. of controlling that the withholding of resources and in line with the established criteria for cts complaints of SOs regarding unreasonable an SO."

(67)	 "Remove ""The TSO shall receive all the data exchanged between the grid users and the SOs."". Data exchange between SO should be bi-directional and limited to necessary data. Furthermore, there is no legal basis for on an overall/unreflected copying of all that data, especially if the TSO is not directly affected. It might be that the new rules could provide the ""conditions under which clearly defined and relevant data must be shared with the TSO and intermediary DSOs"". Maybe it would be better to highlight that the new rules must be in line with higher-level data regulation (e.g, GDPR, Data Act, Free Flow of Data). This also contradicts with the previous paragraphs where it is pointed out that only aggregated data needs to be exchanged." 	"The new rules shall provide that receive: (i) from each other, data similar of the SO Regulation, for assets (ii) from the grid users within the those described in Articles 48-5 is needed to forecast and solve the congestion or voltage The new rules shall provide print provided, and for identifying whit transparent and non-discriminatt all the data exchanged between
(68)	 """by flagging bids as unavailable"" presumes a certain way of working. This should be removed to guarantee needed flexibility in the formulation of the new rules. Remove the ""Data exchange requirements shall ensure the TSO receives necessary data in time from the DSO."". This is redundant and therefore problematic. Definition of ""Necessary data" will be part of the MS TCMs and ""in time"" (chronological requirements) will inevitably also be part of this. Remove the last sentence. The reason for why this is problematic is that this is hardly measurable if we do not define a clear optimisation goal. Financial optimisation is competing with redundancy, market facilitation and risk management considerations, for example." 	The principles for establishing S groups and for forecasting and s issues, including rejecting activa unavailable,) shall be further der coordination in each MS, ensuri issues are dealt with in a consis independently of whether the iss SO or not, and ensuring that the coordination groups is not hamp TCM shall be aligned with existi congestion, balancing and volta (CCR) ROSC methodologies an coordinating operation security a the TSO's balancing actions or o aggravate congestion or voltage regenerate problems that have b (delete: Data exchange requirer necessary data in time from the optimal use of resources.)

that the SOs of a SO coordination group

ar to those described in Articles 43(3) and 44 ets within the SO coordination area, and the SO coordination area, data similar to 8-50 and 53 of the SO Regulation, whose data

ge control issue.

which grid users shall provide data, in a clear, natory manner. (delete: The TSO shall receive the grid users and the SOs.")

SO coordination areas, SO coordination d solving congestion and voltage control ivation (delete: by flagging bids as developed in a national TCM for SO uring that congestion and voltage control sistent manner throughout each MS issue affects other SOs than the requesting the coordination processes in new SO mpered by different approaches. The national sting requirements for solving physical tage control issues, in particular the regional and the EU-wide methodology for ty analysis. In particular, it shall ensure that or other TSO remedial actions do not ge control issues on the distribution grid or e been solved by actions taken by the DSO. rements shall ensure the TSO receives he DSO. The national TCM shall ensure

(69)	The process is very reasonable and it is vital to demand for ALL-SO proposals. There have been discussions and questioning if small DSOs are to be included in the proposal drafting. However, in MSs with a significant number of such small DSOs they have very effective representations.	
(70)	Please consider extending the intervals, at least in later stages.	
(71)	"We have always supported for a flexibility register and agree on the principle of simplifying registration and prequalification of service providers but the architecture (one tool or set of common procedures), the scope and functionalities should be left for national implementation. Just the formulation here is a bit misleading and would - if taken literally - strongly harm MS environments that organise their metering point data management de-centrally very successfully. Assuming that the real objective here is that at least at MS level all stakeholder in need of that data get access in an efficient, standardised and ONE way, the paragraph should be reformulated in order to account for this. Mandating MSs to put up national central platforms ignores the fact that the organisation of data management is up to the MSs, would intervene much too much in existing and successfully performing national environments and would be too much to demand in secondary legislation. Furthermore, as the alternative formulation proposed shows, it is not necessary to achieve the business objectives.	"The new rules shall define (ins procedures to be defined at MS to support SOs and SPs in the before real time). (delete: this to following functionalities: i) To (delete: centralise) (insert: participate in different products congestion management and vo processes, if applicable. ii) To register all service provide different products and services.

(insert: the requirements for a standard set of MS level) (delete: a SO service provision tool) he preparation phase (i.e. from long to shorter s tool) (insert: These) shall include at least the

ert: provide a standardised MS procedure) to cts and services (including at least balancing, d voltage control) as well as all prequalification

viders that are qualified and can participate in es."

"iii) is contradictory to the original formulation of 68. On the one hand ""the tool"" should centralise registration for all products, on the other we demand interoperability between registers. This is another argument for switching to ""defining the requirements for a standard sets of procedures to be defined MS level""

Also the rest of iii) is very hard to understand. Again, we should focus on the rationale/business objective behind and be careful not to intervene unjustifiably in proven-in-use MS energy data management. There are countries with centralised connection registers, and others who are keeping the data and the responsibility of its management at the source. Both models are in use and de-centralised approach often perform very well, so we must stay neutral with regards to the functional architecture behind.

Also here, we understood from the workshop on June 28th that it is not the plan to mandate centralised flexibility resource registries, and this should be put into clear writing."

"To define (delete: this tool these) (insert: this standard set of procedures, the requirements formulated in the) new rules shall include the following requirements:

- i) The definition of one (delet Member State.
- ii) The service providers shall services

without being registered in the (delete: tool) (insert: standardised national flexibility resource data management.) (insert: iii) Service providing units or groups may provide data just needed for a single product or service and have the option to amend or change that data at a later point in time.)

(insert: iv) Applications and platforms realising data management about flexibility resources follow a standardised methodology to register for service providers and make needed data available to all entitled actors in a non-discriminatory and interoperable way.)

(delete: iii) The service providing units or groups shall be only required to register one application to participate in different products or services in a Member State, noting that additional information may be required in the future depending on the product/service and the associated prequalification requirements, if applicable. Thus, where applicable, data shall be made visible and interoperable among existing registers referring to different balancing products, i.e. service providers shall not register information twice that is already enrolled for the same service providing unit or group.)

(72)

i) The definition of one (delete: tool) (insert: standard set of procedures) per

ii) The service providers shall not have access to the different products and

(74)	Also, we recommend changing the wording for ""the tool"" to ""standard set of procedures to be defined at MS level"" In MSs where e.g. each SO is acting as a flexibility registry - self- responsibly, but offering a national procedure for SPs - , it doesn't make sense to have a common "data governance". Rather the governance of the	 (insert: iv) The standard set of p data and changes of that data a exchanges, market and DSO-TS facilitators, FSPs, etc.).) The new rules shall define the (or tool) (insert: with regards to the the security (delete: and granted) data access only to (insert: all) and confidentiality of the different
	iii) should be obvious - ideally, we should remove it rather to avoid redundance/consistency issues	execution of tests, etc.).) iii) Data of each service providin necessary for each type of prod aggregating data as necessary.
(73)	 "Again, here we propose to focus on the business objective, which is - as far as we understand it - to make it as easy as possible for service providing units or groups to participate and that they have an easy-to-use interface at national level. We propose to remove the status examples in order not to presume any functional design and leave this to the NC (or better European interoperability regulation with regards to DR) 	The new rules shall guarantee t i) The (delete: tool) (insert: stand implement) (insert: integrate) and ii) When a prequalification of the all the steps of the process (inse (delete: in the tool.) The corresp (insert: may) submit all required and will be able to track the stat submitted, ongoing check of app for additional information (if nee

e the following:

andard set of procedures) is easy-to-(delete: and user-friendly.

the service providing unit or group is required, nsert: can be performed through a procedure) esponding service provider (delete: will) red information electronically through the tool tatus of the process (delete:(e.g. application application completeness, TSO/DSO request eeded), application complete, ongoing

ding unit or group has a level of granularity as oduct or service. The tool will also allow ry.

f procedures shall define a way of making a available to all entitled parties (e.g.,

-TSO co-ordination platforms, market access

e (delete: data) governance (delete: of the ne MS standard set of procedures) to ensure tted,) (insert: effective and non-discriminatory all) authorized parties to protect the privacy erent service providers and their corresponding roups. This data governance shall take into es:

(75)"Also in the first point it is important to clarify that the responsibility is at the party which submits/changes data.information on the characteristic administrator for connection point shall) be responsible for (delete to be up-to-date, correct and pre- - The SO to whose grid the unit correct			
	(75)	party which submits/changes data.	- The data provider (insert: for e information on the characteristic administrator for connection poin shall) be responsible for (delete: to be up-to-date, correct and pre - The SO to whose grid the unit

or each set of data considered (e.g., FSP for stics of a flexible resource, the metering point point information, etc.)) (delete: will) (insert: ete: the data quality and truthfulness) (insert:it precise.)

nit is connected stays responsible for the

ion data."

Responsibilities:

(delete: After data submission, the tool manager will be responsible for verifying data completeness and format in line with the minimum standards of the tool.) (insert: Flexibility resource registry operators (might be more than one party in a MS) is responsible to validate submitted data (in terms of minimum technical requirements or syntactical correctness) and inform the submitting party on the status and success of its submission.)
The SO(s) procuring each product/service will be responsible for validating the data needed to provide the product/service (delete: (e.g. the) (insert: to ensure it meets e.g.) minimum technical requirements (insert : or is syntactically correct) (delete:, if prequalification is needed),) (insert: and give the submitting party information on the status and success of the submission.)

The (delete: data provider) (insert: flexibility resource registry operator must provide auditable records on data changes allowing for a correct identification of responsibilities for e.g. incorrect, incomplete data.) (delete: will be responsible for the impact of low quality data on the operations or tasks carried out by the users of the tool.) The new rules shall define the roles, interactions and requirements of a conflict resolution mechanism in the event of a negative impact caused by low quality data.
The(delete: tool operator) (insert: MS flexibility resource registry operators (again, there can be more than one in a MS)) will be responsible for (delete: up keeping) (insert: operating) the IT infrastructure. (delete: - The entity(ies) who will operate or manage the tool will be decided at national level.)

Also here - MSs running de-centralised (but standardised) connection point and flexibility resource data management must not be discriminated (if they fulfill the business requirements). So there will in some MSs not be "one entity or multiple entities that run ONE tool". There are countries that run standardised yet multiple (communicating) "flexibility resource registries" for their "flexibility resource data management". This must not be compromised and it would also not be possible to intervene so strongly in national energy data management provisions in secondary legislation (especially if the business requirements are met). The last point should be removed because it is obvious and also doesn't fit with respect to the concern raised above.

(76)

(77)	 "Point 1, 2, 3 - see comments above Point 3 and 4 - focus on the business objective - there will be MSs with more than one Flexibility Resource Registries (following standardised procedures) Point 5 - focus on the business objective, data sharing based on consent is possible anyways and should be left open here Point 6 - NOT ALL DATA can and should be shared. This contradicts with data regulation and other responsibilities, so it can only be data relevant for offered services" 	Data privacy and confidentiality: - The new rules shall guarantee to sets of procedures are) realised in principles in order to avoid sharing unwanted emerging opportunities - The new rules shall also ensured sets of procedures are) realised in effectively unbundled only use the purpose. - (delete: The tool manager) (inse operators) shall guarantee privace for validation after submission by to third party entities to the data. - The (delete: tool operator) (inse operators) shall (delete: not have give) access to private or confiden- standard set of procedures to all of a non-discriminatory way.) - One service provider shall not be business secrets) from other service consent by the data owner, i.e. the providing units or groups of the lata (- The d) Data (insert: relevant for providing unit or group shall be vir resource is prequalified/capable to (i.e. visible not only to the SO to vir all SOs to which the resource car
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e that the (delete: tool) (insert: standardised in a way that respects unbundling ring sensitive data that could favour es for gaming or market abuse. ure that the (delete: tool is) (insert: standard d in a way that the SOs who are not the accessible data in the tool for their initial

nsert: MS flexibility resource registry acy and confidentiality when processing data by the data provider and when giving access

sert: MS flexibility resource registry ve a conflict of interest as it will have) (insert: dential data (insert: according to the I entitled parties on the same terms and in

t be able to see (delete: the data) (insert: ervice providers,(delete: unless express the individual grid users of the service latter service provider.)

for offered services) related to the service visible only to the TSOs/DSOs to which the e to deliver the relevant products or services which the resource is connected to but to an provide the service(s)).
"Interoperability is not defined here. There is no perpsective, no target for interoperability, so this is much too vague to allow for good results. It is also not stated what the requirements for ""modern"" or ""multiple up-to-date standards"" are. Also, this needs to be brought in line with ""European energy data interoperability"" efforts. Therefore, we propose the formulation on the right.

Also, the Implementing Acts on Data Interoperability are the place to address the topic following Article 24 of Directive (EU) 2019/944 (""In order to promote competition in the retail market and to avoid excessive administrative costs for the eligible parties, Member States shall facilitate the full interoperability of energy services within the Union.""). There is ONE place in legislation to achieve this ONCE and this should not be duplicated. We need to avoid redundancies and inconsistencies, apart from the fact that these provisions already provide very good rails to drive standardisation and interoperability. It is also very important that the matter is treated consistently across use case families.

Organise with EU Smart Grids Task Force (DG ENER) and define realistic interfaces between the two initiatives (DR/Flex business requirements in the new rules, interoperability/standardisation for the use cases to be treated via the IAs after Art 24). These IAs have been elaborated in a very broad stakeholder management process, discussed for years and they are close to publication and to be put into force. Dont duplicate here. Clear definition of responsibilities and separation of concerns will be beneficiary.
The interoperability paragraph should be placed at a more general level (not only in the ""data exchange in prequalification"" section)"

"Interoperability:

- The new rules shall set common principles on the fundamental features of the (delete: tool) (insert :MS standard set of procedures) to ensure interoperability (insert: within MSs and at a European level.) (insert: - To ensure interoperability at European level, the new rules shall position themselves within the Implementing Acts on Data Interoperability following Article 24 of Directive (EU) 2019/944.) (delete: - Multiple up-to-date standards shall be allowed in order to interoperate with the tool. Each standard shall be easy to implement, empower the entities populating the tool and future-proof. It will also protect privacy and security, and strive for harmonisation on a European level.) (delete: - The new rules shall include a process where all TSOs and DSOs select and implement at least one modern standard that enables interoperability with each tool in each Member State. All SOs within each Member State shall agree upon the modern standard to be implemented. In doing so, they shall consult stakeholders to determine user requirements and analyse the compatibility of existing modern standards with those requirements, including ease of use, future-proofness, modularity and cost of installation and maintenance. The report containing the results of the analysis and the recommended modern standard to be implemented in the Member State shall be consulted and approved by all relevant NRAs.) - Specific design choices of the (delete: tool) (insert: MS standard sets of procedures) and how (insert: they) interact with existing registers, platforms and tools shall be developed in (delete: cooperation) (insert: agreement) between TSO(s) and DSO(s) at national level, involving national (insert: regulatory) authorities.

(insert: - MS standard sets of procedures shall follow as far as possible
existing European standards and deviations from them must be
documented and the rationale for deviations explained (e.g. stranded
investment risk, unfitness of the standard etc.).
- In accordance with the activities to harmonise European standards
defined by the Interoperability Implementing Acts, the new rules shall
foresee a proper place for European standardisation of data exchanged.)"

(78)

)	 "- Real-time is not defined here. What is meant? Can we assume ""time of delivery"" or ""shortly after delivery/during delivery""? - joint services management is not defined and also problematic due to technological/implementation neutrality - SOGL data exchange requirements are not set to cover this. Also ""as close as possible to real-time"" is neither defined (we assume ""as close as possible to delivery interval"") and also not functional. Consider 2DA/DA/ID activities. In order to allow for more functional formulations (DSOs and TSOs have a lot of work done in the field in recent years), we strongly mandate to remove the respective sentence in the Framework Guidelines. - (ii) is not possible - these assets are managed by service providing units. So limitations must be sent to these actors first who can then take them from the market. In addition, SOGL 182(5) limitations are possible closer to delivery time for balancing. - for ii) to iv) there is no legal or operational basis - if needed, this must be treated in the Network Code directly in detail" 	"(79) The new rules shall def between TSOs and DSOs du before real time till real time) to available resources, an op resources (delete: and a join rules shall require the TSOs process:) (delete: i) To determine size location of physical congestion data exchange. The physical possible to real time with a g imbalance settlement period conditions.) (delete: ii) To exchange the s providing units and groups the congestions in their grid and (delete: iii) To exchange the units and groups to provide e (delete: iv) To exchange the providing units or groups for
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(79)

define processes to ensure data exchange a during the operation phase (delete: (i.e. shorter ne)) in order to guarantee a coordinated access optimal selection and activation of available joint services management. In particular, the new Os and DSOs to develop a common national

ze information on flexibility capacities and stions based on the input of SGUs scheduled cal congestions shall be calculated as close as a granularity as close as possible to the od in order to accurately reflect real-time system

e status of the available volumes of the service that may be affected by the potential physical and the activations by the SOs.)

ne contracted capacities of the service providing e each product or service.)

ne selected energy volumes of the service

or the different products and services.)"

(80)	"This cannot be formulated the same way. The principles for platforms and applications in the operating phase are very diverse and also the text in the principles contains (e.g. ""the tool""). Therefore, we recommend putting up a new paragraph ""principles for applications and platforms"" at a higher /cross-functional level (not just in Data exchange in the operational phase). Also, please consider the principles formulated on the right: * Implementation neutrality * Avoidance of vendor lock-ins * Applications and platforms must be developed and established following existing European and national distributions of responsiblities. * Applications and platforms should as far as possible integrate with existing European standards * Direction should be standardisation and not centralisation We have formulated some examples in cell E in a non-exhaustive list."	
(81)		
(82)	As the exact methodology is MS responsibility, the new European rules can not specify the data exchange. It must give guidance and requirements to the national procedures. Also, "real-time" should be changed to "delivery" or "delivery interval".	The (delete: new rules) (insert specify what data needs to be (insert: the delivery interval ar include at least the activated e units or groups for the differen

sert: MS standard set of procedures)shall b be communicated after (delete: real-time) al and by which actors.) (delete: The data should ed energy volumes for each service providing erent products and services.) "We believe that as stated in (82) this should be MS responsibility and therefore (83) should be removed. It is also too detailed for framework guidelines, and this might prevent optimal formulations in the final legislation process.

in Point 2, the actors must be defined clearly that exchange data (will not always be 1:N). Also, there are more than two possibilities that exist, and the current formulation is one-sided. In order to get to good results, we mandate to remove the ""two possibilities exist"" sentences and leave it to the rules to define good terms in detail.

With regards to Point 3, the new European rules will not be in the position to formulate the exact how and when, as many details will have to comply with national environments. It is much better - as proposed - to let the new rules name the responsibility on the MS level and set clear requirements for the MS rules."

"The rules shall include at least the following principles: - Data aggregation where possible, in order to limit the data to be communicated and ensure (delete: a minimum level of privacy for the final consumers taking part in the service provision) (insert: that data is only exchanged based on justification through clearly defined business processes.) The new rules shall require that data regarding the delivery of the service must be communicated on service providing unit or group level. (delete: For this purpose, areas shall be defined in which different service providing units or groups compete for the delivery of the service to a DSO or a TSO.) The new rules shall set clear boundaries when data on the level of individual demand response, storage, or power generation module level is exchanged. - Single point of contact: the new rules must clearly define the (insert: actors) (delete: entity)that (delete: receives the) (insert: exchange data under the context of the described methodologies and procedures.) (delete: Two possibilities exist: either the DSO receives the data with an obligation to communicate the same data immediately and directly to the TSO in case the service was delivered to the TSO, or the entity receiving the data is the one requesting the service provision.) - Transparency and traceability: (insert : MS standard sets of procedures) (delete: in case data is communicated, the new rules)shall specify how, when, and for what purpose the final customers' data is used, who has the permission and the process through which this information is available to the final customer. All data transfers should be traceable. Consumers should have a complete view of all parties that are involved in the datasharing flow. (insert: The new rules shall set the business requirements with respect to this for the MSs.) - Error detection and correction: the new rules shall include provisions in case the communication fails. The (delete: entity) (insert: actor) receiving the data shall ensure (delete: real-time) (insert: timely) validation of the received data and (delete: real-time) communication to (delete: the service provider) (insert : all affected parties) in case errors (delete: (missing data, wrong format, erroneous data)) are detected."

5. Congestion management

What is your general opinion on the drafted proposal of the following paragraphs?

Opinion table

Please note that the survey does not cover all paragraphs, we have excluded those that we considered trivial and not relevant to the consultation.

	Strongly disagree	Disagree	Neutral	Agree	Strongly agree	No opinion
* (84)	0	0	0	۲	۲	۲
* (85)	۲	0	۲	0	۲	۲
* (86)	۲	۲	0	0	۲	۲
* (87)	۲	0	0	۲	۲	۲
* (88)	۲	0	0	۲	۲	۲
* (89)	0	0	0	۲	0	0
* (90)	0	0	0	۲	0	0
* (91)	0	0	0	0	0	۲
* (92)	0	0	0	۲	0	0
* (93)	0	0	0	0	0	۲
* (94)	0	0	۲	0	0	0
* (95)	0	0	۲	0	0	0
* (96)	0	0	0	0	0	۲
* (97)	0	0	۲	0	0	0
* (98)	0	۲	0	0	0	0
* (99)	0	۲	0	0	0	0
* (100)	0	۲	0	0	0	0
* (101)	0	0	۲	0	0	0
* (103)	0	0	0	0	0	۲
* (104)	0	0	0	0	0	۲

In case of disagreement on proposed paragraphs, please write alternative draft proposals and reasonings in the table below (optional).

Please note that you won't be able to see the full size of your response in the Survey Tool but once you download the PDF of your response, a full table with your input will be shown.

Comment table

	Comment	Alterr
(84)	Clarification for the list of attributes since it should be non-exhaustive	shall define a common Europea
(85)	The voltage level may be also an important indicator for creating the products.	The new rules shall ensure that needs of system operators, whi voltage level), the number of se predictability of congestion, am
(86)	This procedure based on an all SO proposal must take into account that products that may be different between DSOs and TSOs or in between DSO. In line with our general opinion we welcome the concept of all SO proposals. These should however be limited to those SO for which the topic is relevant.	The new rules shall provide tha submitted to the NRA for appro However, when the products ar submitted to NRA for approval with the TSO.) The NRA may a
(87)		
(88)		
(89)	DSO could use any of those options among their tool to manage congestion.	such as congestion manageme firm connection agreements (
(90)	"The procurement and activation shall be market based" : This sentence does not seem consistent with article 89 which states that "SO services congestion management products" can be "market-based and non-market- based".	(insert:"For market-based procu include principles for procureme products, different time horizon (insert: Market-based products process that ensures transpare efficient resource. Market based term procurement and activatio timeframe.
(91)		

ernative draft proposal

ean (insert: non-exhaustive) list of attributes

hat different products correspond with the which depend on network topology, (insert: service providers in the area, and the size and mong other things.

that the list of standardised products shall be proval through an all SO proposal. (insert: are used only by DSOs, the proposal shall be al through an all DSO proposal in cooperation / approve, amend or reject the proposal.

nent (insert:products,) grid investment, non-(...)

expective expectation of the selection of the selection, depending on the products and the

(92)	We believe that it is important to clarify this, since non-firm connection agreements are also based on long term contracts and they can be offered to all customers as explained in the art 89.	The new rules shall provide that procurement of) congestion mat purchased in a market based w
(93)		
(94)		
(95)	Article should be made consistent with suggestion for article 86.	The new rules shall provide that to the NRA for approval through the products are used only by D NRA for approval through an all TSO.)The NRA may approve, a
(96)		
(97)	The rules should be the same for all SOs independently whether they are integrated with a SP or not.	The procuring SO should be re- when procuring and using cong particular if the SO is vertically
(98)	The articles related to Network Development Plans are way too detailed and are adressing topics already dealt with in Art. 32 of Directive 2012/27 /EU.	"(insert: DSOs should consider is published) in their network de - the planning methodology to in development projects making s comprehensible for stakeholder congestion management produ - underlying network development prospective developments of th describing a best estimate of fu (insert: For example,) for project (insert: when feasible), information management for different time- day of the week, time of the day and downward demand."

hat long term contracts (insert: for the nanagement (insert: products) shall only be way.

hat the pricing mechanisms shall be submitted igh an all SO proposal. (insert: However, when / DSOs, the proposal shall be submitted to all DSO proposal in cooperation with the e, amend or reject the proposal.

required to act in a non-discriminatory manner ongestion management products, (delete: in Ily integrated with a SP.)

er publishing) the following information (delete: development plans (NDP): o identify (insert: significant) network g sure that the provided description is ders. It should explain how the procurement of ducts was assessed by the DSO; ment scenario(s), which depict plausible the (delete: energy) (insert:power) system, future network development.

jects based on congestion management, nation about the predicted need of congestion e-scenarios (peak/off-peak, summer/winter, day) should be provided and split in upward

"this includes information on the area of delivery (network points), (delete: forecasts) (insert: the best available scenarios) about the expected number of events, (insert: possible) timing of events and the resulting need for congestion management, selection criteria, reserve price (if applicable) [...] New rules should provide guidance on the publication of reserve prices, taking into account effects on liquidity, participation, market power, gaming "Forecasts may not be feasible depending on use case and time horizon ; and potential mitigating measures (e.g. publishing a price range rather than the SO should publish the best available scenarios instead. a fixed reserve price).(insert: SO should provide maximum tansparency to While we agree in principle to maximum transparency for regulated entities, (99) market participants; this should be limited however where more this should be limited by the necessity to limit gaming and the abuse of transparency results in less liquidity, opportunities for gaming and abuse of market power. Especially the publication of a reserve price by the SO will market power, for instance, in narrow DSO congestion management encourage this behavior." markets, the information to be provided can easily lead to the collapse of these markets. In particular the SO must not be required to publish their reserve prices.) Information about procurement and activation shall be provided in English, at least, and shall be made available in an efficient manner. The data should be made publicly available in easy and accessible formats. The NRA can require DSOs to publish the information on a common platform on national level."

(100)	The articles related to Network Development Plans are way too detailed and are adressing topics already dealt with in Art. 32 of Directive 2012/27 /EU. It is unclear what "methodology" here refers to. However, if scenarios should be consistent in between, common methodology may have no sense since DSOs can have very different network and particularities can be the general rule.	"(delete: On national level, the methodology, which allows for (delete: This) (insert: The) methodology, which allows for (delete: This) (insert: The) methodology TYNDP where relevant. It shall congestion management as an reinforcement. The NDP shall include underly depict plausible prospective de power) system, describing a bo- taking into account the TYNDF national TSOs, as well as national relevant) sector interacting with For projects based on congest of SO services, (insert: when fer for such products SO services summer/winter, day of the week in upward and downward dem aggregated form for lower volta
(101)	The articles related to Network Development Plans are way too detailed and are adressing topics already dealt with in Art. 32 of Directive 2012/27 /EU.	The new rules shall require th required in Article 32(4) of the and remarks coming from the if some (insert: significant required changes, why this choice have
(103)		
(104)		

e DSOs shall establish a common r adaption to the particularities of each grid.) ethodology (insert: used by each DSO) shall ng methodology of the national TSOs for the all give guidance on how to consider an alternative (insert: or a complement) to grid

ying network development scenario(s), which developments of the (delete: energy) (insert: best estimate future network development and IP and the underlying scenarios used by the ional scenario plans for (deletel: any) (insert: th the electricity sector.

stion management or voltage control provision feasible), information about the predicted need s for different time-scenarios (peak/off-peak, eek, time of the day) shall be provided and split nand. Information can be provided in tage levels."

hat the DSOs, after the public consultation e Electricity Directive, justify how comments e public consultation have affected NDPs, and juirement) (delete: responses) have not led to ve been made.

6. Voltage control

What is your general opinion on the drafted proposal of the following paragraphs?

In case of disagreement on proposed paragraphs, please write alternative draft proposals and reasonings in the table below (optional).

Please note that you won't be able to see the full size of your response in the Survey Tool but once you download the PDF of your response, a full table with your input will be shown.

Opinion table

Please note that the survey does not cover all paragraphs, we have excluded those that we considered trivial and not relevant to the consultation.

	Strongly disagree	Disagree	Neutral	Agree	Strongly agree	No opinion
* (105)	0	0	0	۲	0	0
* (106)	0	0	0	۲	0	0
* (107)	0	۲	0	0	0	0
* (108)	0	0	0	۲	0	0
* (109)	0	0	0	۲	0	0
* (110)	0	۲	0	0	0	0
* (111)	0	0	0	۲	0	0
* (112)	0	۲	0	۲	0	0

Comment table

	Comment	Alterr
(105)		No comment
(106)	No comment	No comment
(107)	Minimal text changes	The new rules shall define a conexhaustive) attributes for production used by SOs when describing the no way limit the type of product towards harmonised description
(108)	No comment	No comment
(109)	No comment	No comment

ernative draft proposal

common European list of (insert: nonducts used for voltage control that shall be g the products to be procured. This list shall in ucts that may be described by a SO but strive ion when possible.

		-
(110)	New text proposal.	The new rules shall provide the preferred but may be complete short term products) when and economically not efficient. The compensation or not. In this cat avoid market distortion due to market-based procurement. The market-based procurement of considered when the mandato and DCC Regulation are not st satisfy the needs of the SO. In of the procured resources shat mandatory capabilities, i.e. rul compensation scheme as for the compensation schemes could benefits.)
(111)	No comment	No comment
(112)	"Although in order to correctly report the requested information it is necessary to define how it should be measured and whether it is only about reporting th+B104e volume in kVArh or also the volume of services that are procured (e.g. report the number of installations and the number of tap changes) for compare how much the voltage control service is used. It is necessary to standardize this report with Congestion Management as much as possible.	

hat market-based procurement is to be ted by rules-based procurement (delete: for ad where market-based procurement is e rules-based procurement may include case, the new rules shall provide guidance to o interaction between market based and non-The new rules shall provide that, in particular, f long-term voltage control services shall be ory capabilities as defined in RfG Regulation sufficient for the provision of voltage control to n this case, (insert: by default) the activation all follow the same rule as the activation of ules based activation with a similar mandatory resources. (insert : These d be different if it is justified and provides some * Do your answers contain confidential information?

- Yes
- No

* Do you want the name of your company to remain confidential?

In the evaluation of responses, ACER will not link responses to specific respondents or groups of respondents unless this is appropriate.

- Yes
- No

Useful links

Roadmap on the Evolution of the Regulatory Framework for Distributed Flexibility (https://www. edsoforsmartgrids.eu/wp-content/uploads/210722_TSO-DSO-Task-Force-on-Distributed-Flexibility_proofread-FINAL-2.pdf)

ASSET Study on Regulatory priorities for enabling Demand Side Flexibility (https://asset-ec.eu/wp-content /uploads/2020/12/ASSET-EC-Regulatory-priorities-for-enabling-Demand-Side-Flexibility.Final_-1.pdf)

<u>CEER Paper on DSO Procedures of Procurement of Flexibility (https://www.ceer.eu/documents/104400/-/-/f65ef568-dd7b-4f8c-d182-b04fc1656e58)</u>

TSODSO Report An integrated approach to active system management (https://eepublicdownloads.entsoe.eu/clean-documents/Publications/Position papers and reports/TSO-DSO_ASM_2019_190416.pdf)

Background Documents

ACER scoping letter of 1 February 2022 European Commission letter of 1 June 2022

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